## The French Revolution & American Revolution

## **Comparison Lesson Plan**

## 11th Grade World History Students

### **Lesson Length:**

47 minute class period

## **Central Engagement Question/Essential Question:**

Compare and the contrast the American Constitution and the French *Declaration of the Rights of Man (1789)*. Compare American and French politics of the 18<sup>th</sup> and 19<sup>th</sup> centuries.

### **Overview:**

In this lesson, students will analyze primary and secondary sources using the OPTIC strategy. Students will be able to accurately compare the United States Constitution and related documents to the French document: *The Declaration of the Rights of Man* and the French Revolution. Students will work in groups to analyze and discuss documents and then will write an individual short essay reflection on their conclusions.

### Materials:

Documents (see attached)

**OPTIC strategy chart** 

LCD or Projector for teacher use during large discussion (depending on level of class)

### **Objectives:**

Students will accurately analyze 4 documents concerning the outcomes of the American and French revolutions using the OPTIC strategy.

Students will understand the correlation between 18<sup>th</sup> century American politics and 18<sup>th</sup> century French politics.

Students will understand the significance of French-American diplomatic relations during the  $18^{th}$  and  $19^{th}$  centuries.

### Standards:

1.1.1 – The student will categorize causes of political and social change and explain the consequences for political and social order.

1.1.2 – The student will evaluate the degree to which political institutions promote continuity and stability in a society.

1.1.3 – The student will explain the significant changes that are considered turning points or benchmarks in world history from historical, political, and social perspectives.

2.3.2 – The student will draw conclusions about how regional differences or similarities in religion, resource allocation, language, political beliefs, or other factors may lead to cooperation, conflict, and/or movements of people.

## **Background Information/Homework/Pre-Learning:**

Students should have background knowledge of the French Revolution from previous lessons, its causes, events, outcomes, etc.

## Anticipatory Activity/Bell-Ringer:

Read the preamble of the United States Constitution. Ask students to join in if they know they words. After reading, ask students if they can explain how this document relates to the French Revolution and the *Declarations of the Rights of Man.* Explain to students the activity for the day.

## Activity:

After warm-up discussion, students should be put in groups of 2-3. Give students directions as to how to use the OPTIC strategy (on handout). Give students 5 minutes to analyze each document. Students should fill in an OPTIC chart for each document.

After each document has been analyzed, review one document as a class. Review more if needed.

After discussion, students will be given 15-20 minutes to complete a short writing on the day's question: Compare and the contrast the American Constitution and the French *Declaration of the Rights of Man (1789)*.

## Wrap-up:

Have students share the correlations they discovered while analyzing the documents. Were they surprised? Did they learn anything new?

## Assessment:

Homework: Students can find an American document related to the government of the 18<sup>th</sup> or 19<sup>th</sup> century and compare it to a French document.

Extensions: Research paper or presentation comparing both revolutions and post revolution governments.

# Author Contact:

Kathryn Wathen

Westlake High School

Waldorf, MD

kwathen@ccboe.com

Modern History Sourcebook: Maximilien Robespierre: Justification of the Use of Terror

Maximilien Robespierre (1758 1794) was the leader of the twelveman Committee of Public Safety elected by the National Convention, and which effectively governed France at the height of the radical phase of the revolution. He had once been a fairly straightforward liberal thinker reputedly he slept with a copy of Rousseau's Social Contract at his side. But his own purity of belief led him to impatience with others.

The committee was among the most creative executive bodies ever seen - and rapidly put into effect policies which stabilized the French economy and began the formation of the very successful French army. It also directed it energies against counter-revolutionary uprisings, especially in the south and west of France. In doing so it unleashed the reign of terror. Here Robespierre, in his speech of February 5,1794, from which excerpts are given here, discussed this issue. The figures behind this speech indicate that in the five months from September, 1793, to February 5, 1794, the revolutionary tribunal in Paris convicted and executed 238 men and 31 women and acquitted 190 persons, and that on February 5 there were 5,434 individuals in the prisons in Paris awaiting trial.

Robespierre was frustrated with the progress of the revolution. After issuing threats to the National Convention, he himself was arrested in July 1794. He tried to shoot himslef but missed, and spent his last few hours with his jaw hanging off. He was guillotined, as a victim of the terror, on July 28, 1794.

But, to found and consolidate democracy, to achieve the peaceable reign of the constitutional laws, we must end the war of liberty against tyranny and pass safely across the storms of the revolution: such is the aim of the revolutionary system that you have enacted. Your conduct, then, ought also to be regulated by the stormy circumstances in which the republic is placed; and the plan of your administration must result from the spirit of the revolutionary government combined with the general principles of democracy.

Now, what is the fundamental principle of the democratic or popular government-that is, the essential spring which makes it move? It is virtue; I am speaking of the public virtue which effected so many prodigies in Greece and Rome and which ought to produce much more surprising ones in republican France; of that virtue which is nothing other than the love of country and of its laws.

But as the essence of the republic or of democracy is equality, it follows that the love of country necessarily includes the love of equality.

It is also true that this sublime sentiment assumes a preference for the public interest over every particular interest; hence the love of country presupposes or produces all the virtues: for what are

they other than that spiritual strength which renders one capable of those sacrifices? And how could the slave of avarice or ambition, for example, sacrifice his idol to his country?

Not only is virtue the soul of democracy; it can exist only in that government ....

Republican virtue can be considered in relation to the people and in relation to the government; it is necessary in both. When only the government lacks virtue, there remains a resource in the people's virtue; but when the people itself is corrupted, liberty is already lost.

. . .

Fortunately virtue is natural to the people, notwithstanding aristocratic prejudices. A nation is truly corrupted when, having by degrees lost its character and its liberty, it passes from democracy to aristocracy or to monarchy; that is the decrepitude and death of the body politic....

But when, by prodigious efforts of courage and reason, a people breaks the chains of despotism to make them into trophies of liberty; when by the force of its moral temperament it comes, as it were, out of the arms of the death, to recapture all the vigor of youth; when by tums it is sensitive and proud, intrepid and docile, and can be stopped neither by impregnable ramparts nor by the innumerable ammies of the tyrants armed against it, but stops of itself upon confronting the law's image; then if it does not climb rapidly to the summit of its destinies, this can only be the fault of those who govern it.

From all this let us deduce a great truth: the characteristic of popular government is confidence in the people and severity towards itself.

. . .

The whole development of our theory would end here if you had only to pilot the vessel of the Republic through calm waters; but the tempest roars, and the revolution imposes on you another task.

This great purity of the French revolution's basis, the very sublimity of its objective, is precisely what causes both our strength and our weakness. Our strength, because it gives to us truth's ascendancy over imposture, and the rights of the public interest over private interests; our weakness, because it rallies all vicious men against us, all those who in their hearts contemplated despoiling the people and all those who intend to let it be despoiled with impunity, both those who have rejected freedom as a personal calamity and those who have embraced the revolution as a career and the Republic as prey. Hence the defection of so many ambitious or greedy men who since the point of departure have abandoned us along the way because they did not begin the journey with the same destination in view. The two opposing spirits that have been represented in a struggle to rule nature might be said to be fighting in this great period of human history to fix irrevocably the world's destinies, and France is the scene of this fearful combat. Without, all the tyrants encircle you; within, all tyranny's friends conspire; they will conspire until hope is wrested from crime. We must smother the internal and external enemies of the

Republic or perish with it; now in this situation, the first maxim of your policy ought to be to lead the people by reason and the people's enemies by terror.

If the spring of popular government in time of peace is virtue, the springs of popular government in revolution are at once *virtue and terror:* virtue, without which terror is fatal; terror, without which virtue is powerless. Terror is nothing other than justice, prompt, severe, inflexible; it is therefore an emanation of virtue; it is not so much a special principle as it is a consequence of the general principle of democracy applied to our country's most urgent needs.

It has been said that terror is the principle of despotic government. Does your government therefore resemble despotism? Yes, as the sword that gleams in the hands of the heroes of liberty resembles that with which the henchmen of tyranny are armed. Let the despot govern by terror his brutalized subjects; he is right, as a despot. Subdue by terror the enemies of liberty, and you will be right, as founders of the Republic. The government of the revolution is liberty's despotism against tyranny. Is force made only to protect crime? And is the thunderbolt not destined to strike the heads of the proud?

. . .

... Indulgence for the royalists, cry certain men, mercy for the villains! No! mercy for the innocent, mercy for the weak, mercy for the unfortunate, mercy for humanity.

Society owes protection only to peaceable citizens; the only citizens in the Republic are the republicans. For it, the royalists, the conspirators are only strangers or, rather, enemies. This terrible war waged by liberty against tyranny- is it not indivisible? Are the enemies within not the allies of the enemies without? The assassins who tear our country apart, the intriguers who buy the consciences that hold the people's mandate; the traitors who sell them; the mercenary pamphleteers hired to dishonor the people's cause, to kill public virtue, to stir up the fire of civil discord, and to prepare political counterrevolution by moral counterrevolution-are all those men less guilty or less dangerous than the tyrants whom they serve?

Source: Robespierre: On the Moral and Political Principles of Domestic Policy

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(c)Paul Halsall Aug 1997 halsall@fordham.edu *M. Simon.* I move that the Assembly declare that they will never deliberate except in the presence of the people.

*The President*. Your motion, having no relation to the previous motion, I cannot give the floor to those who wish to support or oppose your proposition until the Assembly has passed upon the motion of Monsieur Manuel.

*M. Mathieu.* I am doubtful whether the discussion suggested by Monsieur Manuel should take precedence in our deliberations. Our predecessors lost much time in determining the exact dimensions of the chair of the former king. We do not wish to commit the same error. . .

**[Page 447]** *M. Chabot.* Representatives of the people: I oppose the motion made by Citizen Manuel. I am astonished that Citizen Manuel, after having repudiated every idea of any comparison with kings, should propose to make one of our members like a king. The French nation, by sending to the Convention two hundred members of the legislative body who have individually taken an oath to combat both kings and royalty, has made itself quite clear as to its desire to establish a popular government. It is not only the name of king that it would abolish but everything which suggests preeminence, so that there will be no president of France. You cannot look for any other kind of dignity than associating with the sans-culottes who compose the majority of the nation. Only by making yourselves like your fellow-citizens will you acquire the necessary dignity to cause your decrees to be respected. . .

*M. Tallien*. I am much astonished to hear this discussion about ceremonials. . . . Outside of this hall the president of the Convention is a simple citizen. If you want to speak to him, you can go and look for him on the third or the fifth floor. There is where virtue has its lodging. . . .

The Assembly unanimously rejected the motion of Monsieur Manuel.

*M. Tallien*. I move that before everything else the Assembly take a solemn pledge not to separate till it has given the French people a government established on the foundations of liberty and equality. I move that the members take an oath to make no laws which depart from this standard, and that this oath shall constantly guide the representatives of the people in their work. Those who shall perjure themselves shall be immolated to the just vengeance of the people. . . [Applause.]

*M. Merlin.* I move that we do not take any oaths. Let us promise the people to save them. Let us go to work. *M. Couthon...* I am not afraid that, in the discussion which is about to take place, any-one will dare to speak of royalty again; it is fit only for slaves, and the French would be unworthy of the liberty which they have acquired should [Page 448] they dream of retaining a form of government branded by fourteen centuries of crime. But it is not royalty alone that must be eliminated from our constitution, but every kind of individual power which tends to restrict the rights of the people and violate the principles of equality....

*M. Philippeaux.* There is a still more pressing subject; that is, to furnish the organs of the law the necessary power to maintain public tranquillity. I move that you maintain provisionally in power all the authorities now in existence. . . *M. Camus.* The most essential thing is to order that the

taxes continue to be collected, for you know that they have to be voted at the opening of every new legislature.

The motions of Messieurs Philippaux and Camus were unanimously passed. . . .

*M. Collot d Herbois.* You have just taken a wise resolution, but there is one which you cannot postpone until the morrow, or even until this evening, or indeed for a single instant, without being faithless to the wish of the nation, - that is the abolition of royalty. [Unanimous applause.]

*M. Quinette*. We are not the judges of royalty; that belongs to the people. Our business is to make a concrete government, and the people will then choose between the old form where there was royalty and that which we shall submit to them. . . .

*M. Gregoire.* Assuredly no one of us would ever propose to retain in France the fatal race of kings; we all know but too well that dynasties have never been anything else than rapacious tribes who lived on nothing, but human flesh. It is necessary completely to reassure the friends of liberty. We must destroy this talisman, whose magic power is still sufficient to stupefy many a man. I move accordingly that you sanction by a solemn law the abolition of royalty.

The entire Assembly rose by a spontaneous movement and passed the motion of Monsieur Gregoire by acclamation.

*M. Bazire.* I rise to a point of order. . . . It would be a frightful example for the people to see an Assembly commissioned with its dearest interests voting in a moment of enthusiasm. I move that the question be discussed.

[Page 449] M. Gregoire. Surely it is quite unnecessary to discuss what everybody agrees on. Kings are in the moral order what monsters are in the physical. Courts are the workshops of crimes, the lair of tyrants. The history of kings is the martyrology of nations. Since we are all convinced of the truth of this, why discuss it? I demand that my motion be put to vote, and that later it be supplied with a formal justification worthy of the solemnity of the decree.

*M. Ducos.* The form of your decree would be only the history of the crimes of Louis XVI, a history already but too well known to the French people. I demand that it be drawn up in the simplest terms. There is no need of explanation after the knowledge which has been spread abroad by the events of August 10.

The discussion was closed. There was a profound silence. The motion of Monsieur Gregoire, put to vote, was adopted amidst the liveliest applause:

The National Convention decrees that royalty is abolished in France.

Proclamation of the Convention to the Nations, December 1792

Declaration of the Rights of Man - 1789

Approved by the National Assembly of France, August 26, 1789

The representatives of the French people, organized as a National Assembly, believing that the ignorance, neglect, or contempt of the rights of man are the sole cause of public calamities and of the corruption of governments, have determined to set forth in a solemn declaration the natural, unalienable, and sacred rights of man, in order that this declaration, being constantly before all the members of the Social body, shall remind them continually of their rights and duties; in order that the acts of the legislative power, as well as those of the executive power, may be compared at any moment with the objects and purposes of all political institutions and may thus be more respected, and, lastly, in order that the grievances of the constitution and redound to the happiness of all. Therefore the National Assembly recognizes and proclaims, in the presence and under the auspices of the Supreme Being, the following rights of man and of the citizen:

## Articles:

**1.** Men are born and remain free and equal in rights. Social distinctions may be founded only upon the general good.

**2.** The aim of all political association is the preservation of the natural and imprescriptible rights of man. These rights are liberty, property, security, and resistance to oppression.

**3.** The principle of all sovereignty resides essentially in the nation. No body nor individual may exercise any authority which does not proceed directly from the nation.

**4.** Liberty consists in the freedom to do everything which injures no one else; hence the exercise of the natural rights of each man has no limits except those which assure to the other members of the society the enjoyment of the same rights. These limits can only be determined by law.

**5.** Law can only prohibit such actions as are hurtful to society. Nothing may be prevented which is not forbidden by law, and no one may be forced to do anything not provided for by law.

**6.** Law is the expression of the general will. Every citizen has a right to participate personally, or through his representative, in its foundation. It must be the same for all, whether it protects or punishes. All citizens, being equal in the eyes of the law, are equally eligible to all dignities and to all public positions and occupations, according to their abilities, and without distinction except that of their virtues and talents.

**7.** No person shall be accused, arrested, or imprisoned except in the cases and according to the forms prescribed by law. Any one soliciting, transmitting, executing, or causing to be executed, any arbitrary order, shall be punished. But any citizen summoned or arrested in virtue of the law shall submit without delay, as resistance constitutes an offense.

**8.** The law shall provide for such punishments only as are strictly and obviously necessary, and no one shall suffer punishment except it be legally inflicted in virtue of a law passed and promulgated before the commission of the offense.

**9.** As all persons are held innocent until they shall have been declared guilty, if arrest shall be deemed indispensable, all harshness not essential to the securing of the prisoner's person shall be severely repressed by law.

**10.** No one shall be disquieted on account of his opinions, including his religious views, provided their manifestation does not disturb the public order established by law.

**11.** The free communication of ideas and opinions is one of the most precious of the rights of man. Every citizen may, accordingly, speak, write, and print with freedom, but shall be responsible for such abuses of this freedom as shall be defined by law.

**12.** The security of the rights of man and of the citizen requires public military forces. These forces are, therefore, established for the good of all and not for the personal advantage of those to whom they shall be intrusted.

**13.** A common contribution is essential for the maintenance of the public forces and for the cost of administration. This should be equitably distributed among all the citizens in proportion to their means.

**14.** All the citizens have a right to decide, either personally or by their representatives, as to the necessity of the public contribution; to grant this freely; to know to what uses it is put; and to fix the proportion, the mode of assessment and of collection and the duration of the taxes.

**15.** Society has the right to require of every public agent an account of his administration.

**16.** A society in which the observance of the law is not assured, nor the separation of powers defined, has no constitution at all.

**17.** Since property is an inviolable and sacred right, no one shall be deprived thereof except where public necessity, legally determined, shall clearly demand it, and then only on condition that the owner shall have been previously and equitably indemnified.

http://avalon.law.yale.edu/18th\_century/rightsof.asp

The Preamble to The Bill of Rights

Congress of the United States

begun and held at the City of New-York, on

Wednesday the fourth of March, one thousand seven hundred and eighty nine.

THE Conventions of a number of the States, having at the time of their adopting the Constitution, expressed a desire, in order to prevent misconstruction or abuse of its powers, that further declaratory and restrictive clauses should be added: And as extending the ground of public confidence in the Government, will best ensure the beneficent ends of its institution.

RESOLVED by the Senate and House of Representatives of the United States of America, in Congress assembled, two thirds of both Houses concurring, that the following Articles be proposed to the Legislatures of the several States, as amendments to the Constitution of the United States, all, or any of which Articles, when ratified by three fourths of the said Legislatures, to be valid to all intents and purposes, as part of the said Constitution; viz.

ARTICLES in addition to, and Amendment of the Constitution of the United States of America, proposed by Congress, and ratified by the Legislatures of the several States, pursuant to the fifth Article of the original Constitution.

The Bill of Rights: A Transcription

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ARTICLES in addition to, and Amendment of the Constitution of the United States of America, proposed by Congress, and ratified by the Legislatures of the several States, pursuant to the fifth Article of the original Constitution.

Note: The following text is a transcription of the first ten amendments to the Constitution in their original form. These amendments were ratified December 15, 1791, and form what is known as the "Bill of Rights."

Amendment I

Congress shall make no law respecting an establishment of religion, or prohibiting the free exercise thereof; or abridging the freedom of speech, or of the press; or the right of the people peaceably to assemble, and to petition the Government for a redress of grievances.

Amendment II

A well regulated Militia, being necessary to the security of a free State, the right of the people to keep and bear Arms, shall not be infringed.

Amendment III

No Soldier shall, in time of peace be quartered in any house, without the consent of the Owner, nor in time of war, but in a manner to be prescribed by law.

Amendment IV

The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no Warrants shall issue, but upon probable cause, supported by Oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized.

Amendment V

No person shall be held to answer for a capital, or otherwise infamous crime, unless on a presentment or indictment of a Grand Jury, except in cases arising in the land or naval forces, or in the Militia, when in actual service in time of War or public danger; nor shall any person be subject for the same offence to be twice put in jeopardy of life or limb; nor shall be compelled in any criminal case to be a witness against himself, nor be deprived of life, liberty, or property, without due process of law; nor shall private property be taken for public use, without just compensation.

Amendment VI

In all criminal prosecutions, the accused shall enjoy the right to a speedy and public trial, by an impartial jury of the State and district wherein the crime shall have been committed, which district shall have been previously ascertained by law, and to be informed of the nature and cause of the accusation; to be confronted with the witnesses against him; to have compulsory process for obtaining witnesses in his favor, and to have the Assistance of Counsel for his defence.

Amendment VII

In Suits at common law, where the value in controversy shall exceed twenty dollars, the right of trial by jury shall be preserved, and no fact tried by a jury, shall be otherwise re-examined in any Court of the United States, than according to the rules of the common law.

Amendment VIII

Excessive bail shall not be required, nor excessive fines imposed, nor cruel and unusual punishments inflicted.

Amendment IX

The enumeration in the Constitution, of certain rights, shall not be construed to deny or disparage others retained by the people.

Amendment X

The powers not delegated to the United States by the Constitution, nor prohibited by it to the States, are reserved to the States respectively, or to the people.

Amendments 11-27

http://www.archives.gov/exhibits/charters/bill of rights transcript.html

# **The Federalist No. 10**

# The Utility of the Union as a Safeguard Against Domestic Faction and Insurrection (continued)

# Daily Advertiser Thursday, November 22, 1787 [James Madison]

### To the People of the State of New York:

Among the numerous advantages promised by a well constructed Union, none deserves to be more accurately developed than its tendency to break and control the violence of faction. The friend of popular governments never finds himself so much alarmed for their character and fate, as when he contemplates their propensity to this dangerous vice. He will not fail, therefore, to set a due value on any plan which, without violating the principles to which he is attached, provides a proper cure for it. The instability, injustice, and confusion introduced into the public councils, have, in truth, been the mortal diseases under which popular governments have everywhere perished; as they continue to be the favorite and fruitful topics from which the adversaries to liberty derive their most specious declamations. The valuable improvements made by the American constitutions on the popular models, both ancient and modern, cannot certainly be too much admired; but it would be an unwarrantable partiality, to contend that they have as effectually obviated the danger on this side, as was wished and expected. Complaints are everywhere heard from our most considerate and virtuous citizens, equally the friends of public and private faith, and of public and personal liberty, that our governments are too unstable, that the public good is disregarded in the conflicts of rival parties, and that measures are too often decided, not according to the rules of justice and the rights of the minor party, but by the superior force of an interested and overbearing majority. However anxiously we may wish that these complaints had no foundation, the evidence, of known facts will not permit us to deny that they are in some degree true. It will be found, indeed, on a candid review of our situation, that some of the distresses under which we labor have been erroneously charged on the operation of our governments; but it will be found, at the same time, that other causes will not alone account for many of our heaviest misfortunes; and, particularly, for that prevailing and increasing distrust of public engagements, and alarm for private rights, which are echoed from one end of the continent to the other. These must be chiefly, if not wholly, effects of the unsteadiness and injustice with which a factious spirit has tainted our public administrations.

By a faction, I understand a number of citizens, whether amounting to a majority or a minority of the whole, who are united and actuated by some common impulse of passion, or of interest, adversed to the rights of other citizens, or to the permanent and aggregate interests of the community.

There are two methods of curing the mischiefs of faction: the one, by removing its causes; the other, by controlling its effects.

There are again two methods of removing the causes of faction: the one, by destroying the liberty which is essential to its existence; the other, by giving to every citizen the same opinions, the same passions, and the same interests.

It could never be more truly said than of the first remedy, that it was worse than the disease. Liberty is to faction what air is to fire, an aliment without which it instantly expires. But it could not be less folly to abolish liberty, which is essential to political life, because it nourishes faction, than it would be to wish the annihilation of air, which is essential to animal life, because it imparts to fire its destructive agency.

The second expedient is as impracticable as the first would be unwise. As long as the reason of man continues fallible, and he is at liberty to exercise it, different opinions will be formed. As long as the connection subsists between his reason and his self-love, his opinions and his passions will have a reciprocal influence on each other; and the former will be objects to which the latter will attach themselves. The diversity in the faculties of men, from which the rights of property originate, is not less an insuperable obstacle to a uniformity of interests. The protection of these faculties is the first object of government. From the protection of different and unequal faculties of acquiring property, the possession of different degrees and kinds of property immediately results; and from the influence of these on the sentiments and views of the respective proprietors, ensues a division of the society into different interests and parties.

The latent causes of faction are thus sown in the nature of man; and we see them everywhere brought into different degrees of activity, according to the different circumstances of civil society. A zeal for different opinions concerning religion, concerning government, and many other points, as well of speculation as of practice; an attachment to different leaders ambitiously contending for pre-eminence and power; or to persons of other descriptions whose fortunes have been interesting to the human passions, have, in turn, divided mankind into parties, inflamed them with mutual animosity, and rendered them much more disposed to vex and oppress each other than to co-operate for their common good. So strong is this propensity of mankind to fall into mutual animosities, that where no substantial occasion presents itself, the most frivolous and fanciful distinctions have been sufficient to kindle their unfriendly passions and excite their most violent conflicts. But the most common and durable source of factions has been the various and unequal distribution of property. Those who hold and those who are without property have ever formed distinct interests in society. Those who are creditors, and those who are debtors, fall under a like discrimination. A landed interest, a manufacturing interest, a mercantile interest, a moneyed interest, with many lesser interests, grow up of necessity in civilized nations, and divide them into different classes, actuated by different sentiments and views. The regulation of these various and interfering interests forms the principal task of modern legislation, and involves the spirit of party and faction in the necessary and ordinary operations of the government.

No man is allowed to be a judge in his own cause, because his interest would certainly bias his judgment, and, not improbably, corrupt his integrity. With equal, nay with greater reason, a body of men are unfit to be both judges and parties at the same time; yet what are many of the most important acts of legislation, but so many judicial determinations, not indeed concerning the rights of single persons, but concerning the rights of large bodies of citizens? And what are the

different classes of legislators but advocates and parties to the causes which they determine? Is a law proposed concerning private debts? It is a question to which the creditors are parties on one side and the debtors on the other. Justice ought to hold the balance between them. Yet the parties are, and must be, themselves the judges; and the most numerous party, or, in other words, the most powerful faction must be expected to prevail. Shall domestic manufactures be encouraged, and in what degree, by restrictions on foreign manufactures? are questions which would be differently decided by the landed and the manufacturing classes, and probably by neither with a sole regard to justice and the public good. The apportionment of taxes on the various descriptions of property is an act which seems to require the most exact impartiality; yet there is, perhaps, no legislative act in which greater opportunity and temptation are given to a predominant party to trample on the rules of justice. Every shilling with which they overburden the inferior number, is a shilling saved to their own pockets.

It is in vain to say that enlightened statesmen will be able to adjust these clashing interests, and render them all subservient to the public good. Enlightened statesmen will not always be at the helm. Nor, in many cases, can such an adjustment be made at all without taking into view indirect and remote considerations, which will rarely prevail over the immediate interest which one party may find in disregarding the rights of another or the good of the whole.

The inference to which we are brought is, that the *causes* of faction cannot be removed, and that relief is only to be sought in the means of controlling its *effects*.

If a faction consists of less than a majority, relief is supplied by the republican principle, which enables the majority to defeat its sinister views by regular vote. It may clog the administration, it may convulse the society; but it will be unable to execute and mask its violence under the forms of the Constitution. When a majority is included in a faction, the form of popular government, on the other hand, enables it to sacrifice to its ruling passion or interest both the public good and the rights of other citizens. To secure the public good and private rights against the danger of such a faction, and at the same time to preserve the spirit and the form of popular government, is then the great object to which our inquiries are directed. Let me add that it is the great desideratum by which this form of government can be rescued from the opprobrium under which it has so long labored, and be recommended to the esteem and adoption of mankind.

By what means is this object attainable? Evidently by one of two only. Either the existence of the same passion or interest in a majority at the same time must be prevented, or the majority, having such coexistent passion or interest, must be rendered, by their number and local situation, unable to concert and carry into effect schemes of oppression. If the impulse and the opportunity be suffered to coincide, we well know that neither moral nor religious motives can be relied on as an adequate control. They are not found to be such on the injustice and violence of individuals, and lose their efficacy in proportion to the number combined together, that is, in proportion as their efficacy becomes needful.

From this view of the subject it may be concluded that a pure democracy, by which I mean a society consisting of a small number of citizens, who assemble and administer the government in person, can admit of no cure for the mischiefs of faction. A common passion or interest will, in almost every case, be felt by a majority of the whole; a communication and concert result from

the form of government itself; and there is nothing to check the inducements to sacrifice the weaker party or an obnoxious individual. Hence it is that such democracies have ever been spectacles of turbulence and contention; have ever been found incompatible with personal security or the rights of property; and have in general been as short in their lives as they have been violent in their deaths. Theoretic politicians, who have patronized this species of government, have erroneously supposed that by reducing mankind to a perfect equality in their political rights, they would, at the same time, be perfectly equalized and assimilated in their possessions, their opinions, and their passions.

A republic, by which I mean a government in which the scheme of representation takes place, opens a different prospect, and promises the cure for which we are seeking. Let us examine the points in which it varies from pure democracy, and we shall comprehend both the nature of the cure and the efficacy which it must derive from the Union.

The two great points of difference between a democracy and a republic are: first, the delegation of the government, in the latter, to a small number of citizens elected by the rest; secondly, the greater number of citizens, and greater sphere of country, over which the latter may be extended.

The effect of the first difference is, on the one hand, to refine and enlarge the public views, by passing them through the medium of a chosen body of citizens, whose wisdom may best discern the true interest of their country, and whose patriotism and love of justice will be least likely to sacrifice it to temporary or partial considerations. Under such a regulation, it may well happen that the public voice, pronounced by the representatives of the people, will be more consonant to the public good than if pronounced by the people themselves, convened for the purpose. On the other hand, the effect may be inverted. Men of factious tempers, of local prejudices, or of sinister designs, may, by intrigue, by corruption, or by other means, first obtain the suffrages, and then betray the interests, of the people. The question resulting is, whether small or extensive republics are more favorable to the election of proper guardians of the public weal; and it is clearly decided in favor of the latter by two obvious considerations:

In the first place, it is to be remarked that, however small the republic may be, the representatives must be raised to a certain number, in order to guard against the cabals of a few; and that, however large it may be, they must be limited to a certain number, in order to guard against the confusion of a multitude. Hence, the number of representatives in the two cases not being in proportion to that of the two constituents, and being proportionally greater in the small republic, it follows that, if the proportion of fit characters be not less in the large than in the small republic, the former will present a greater option, and consequently a greater probability of a fit choice.

In the next place, as each representative will be chosen by a greater number of citizens in the large than in the small republic, it will be more difficult for unworthy candidates to practice with success the vicious arts by which elections are too often carried; and the suffrages of the people being more free, will be more likely to centre in men who possess the most attractive merit and the most diffusive and established characters.

It must be confessed that in this, as in most other cases, there is a mean, on both sides of which inconveniences will be found to lie. By enlarging too much the number of electors, you render the representatives too little acquainted with all their local circumstances and lesser interests; as by reducing it too much, you render him unduly attached to these, and too little fit to comprehend and pursue great and national objects. The federal Constitution forms a happy combination in this respect; the great and aggregate interests being referred to the national, the local and particular to the State legislatures.

The other point of difference is, the greater number of citizens and extent of territory which may be brought within the compass of republican than of democratic government; and it is this circumstance principally which renders factious combinations less to be dreaded in the former than in the latter. The smaller the society, the fewer probably will be the distinct parties and interests composing it; the fewer the distinct parties and interests, the more frequently will a majority be found of the same party; and the smaller the number of individuals composing a majority, and the smaller the compass within which they are placed, the more easily will they concert and execute their plans of oppression. Extend the sphere, and you take in a greater variety of parties and interests; you make it less probable that a majority of the whole will have a common motive to invade the rights of other citizens; or if such a common motive exists, it will be more difficult for all who feel it to discover their own strength, and to act in unison with each other. Besides other impediments, it may be remarked that, where there is a consciousness of unjust or dishonorable purposes, communication is always checked by distrust in proportion to the number whose concurrence is necessary.

Hence, it clearly appears, that the same advantage which a republic has over a democracy, in controlling the effects of faction, is enjoyed by a large over a small republic, -- is enjoyed by the Union over the States composing it. Does the advantage consist in the substitution of representatives whose enlightened views and virtuous sentiments render them superior to local prejudices and schemes of injustice? It will not be denied that the representation of the Union will be most likely to possess these requisite endowments. Does it consist in the greater security afforded by a greater variety of parties, against the event of any one party being able to outnumber and oppress the rest? In an equal degree does the increased variety of parties comprised within the Union, increase this security. Does it, in fine, consist in the greater obstacles opposed to the concert and accomplishment of the secret wishes of an unjust and interested majority? Here, again, the extent of the Union gives it the most palpable advantage.

The influence of factious leaders may kindle a flame within their particular States, but will be unable to spread a general conflagration through the other States. A religious sect may degenerate into a political faction in a part of the Confederacy; but the variety of sects dispersed over the entire face of it must secure the national councils against any danger from that source. A rage for paper money, for an abolition of debts, for an equal division of property, or for any other improper or wicked project, will be less apt to pervade the whole body of the Union than a particular member of it; in the same proportion as such a malady is more likely to taint a particular county or district, than an entire State.

In the extent and proper structure of the Union, therefore, we behold a republican remedy for the diseases most incident to republican government. And according to the degree of pleasure and

pride we feel in being republicans, ought to be our zeal in cherishing the spirit and supporting the character of Federalists.

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